TRIBAL CONSULTATION
WITH
THE UNITED STATES DEPARTMENT OF THE INTERIOR

Taken at
BEST WESTERN RAMKOTA HOTEL
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PROCEEDINGS

MR. JOHN TAHSUDA III: So we'll kick off the consultation here. And I'll start off with just a couple of housekeeping things.

The purpose of this was, really was an exercise for the Department. When new leadership came in last year, we wanted to take a look. And we've been looking at the Department from several different angles, one of which is the administration of our duties and responsibilities and are there better ways to do that.

I think it's incumbent upon every new administration when they come in to take a look at how processes are working and see if there's a better way to do it or at least a different way to do it that might achieve better results. So that's really sort of the root of what this is, to specifically look at (unintelligible) reservation via trust acquisitions.

For us, for the BIE, taking land into trust on reservation is a relatively routine process even if there is a large environmental issue or something that goes with it. But we have a long established and routine process that takes place primarily out

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in the regions unless it has to do with gaming. Off reservation is a different matter, and it brings with it additional considerations that are required under the law and under our regulations. It also brings with it sort of extra legal considerations. Sometimes there are political considerations that weigh in, local communities, all the way up to governors, et cetera, senators, who become interested when there's an off-reservation fee-to-trust acquisition proposed.

And so this exercise was to take a look at how we handle off-reservation acquisitions and see what are the similarities with on reservation that make it useful but what is different and what we could do better to try to deal with these issues. At the root of it is or at the bottom of it for us was really looking back over the history, off-reservation acquisitions, they often take years to get processed, to get to final decisions. They cost the tribes and us. But the main concern is the cost to the tribes. It's sometimes millions of dollars. Sometimes it takes so long tribes have to re-do environmental, the environmental statements that are done, assessments. And sometimes there are changes in valuation that we have to go through. So

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in dragging these things out, it creates a lot of, not just of time but a lot of expense for folks. And so, again, looking at it from the angle of can we find a better way to handle our responsibilities in this way, we sent out a "Dear Tribal Leader" letter. There are several questions there that were intended to try to kind of guide the discussion at least, you know, from our mind. And this is not, you know, an exhaustive list by any means. You don't have to stick to them. If you have other questions or issues on off-reservation fee to trust that you want to raise, you're absolutely free to raise those.

But for us, you know, we wanted to try to make sure that we had some of the questions that we had. And hopefully we can get some answers from you or some discussion and dialogue from the tribes about those questions and how we could or could not structure our process better. So with that, I think I'd like to kick off. I have -- first on my list I have Chairman Gourneau. Come on up, sir.

CHAIRMAN BOYD GOURNEAU: First of all, can I request that maybe Ready lead us in a prayer to kick this meeting off?

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MR. JOHN TAHSUDA III: Oh, thank you. Yes. Completely my bad.
(Prayer)
CHAIRMAN BOYD GOURNEAU: I guess the first question would be to keep it simple. On our land into trust, with the bureaucracy there is now and instability, I mean, Dani is acting and people get shuffled around so much, there's no continuity. We just need to keep it simple. And when it comes to land into trust, no matter where it's at, you know, it should work in our favor because it was our land to begin with. And to help tribes regain land within the boundaries, it should be even simpler. It should be at the local level.

In an auction last year, you know, a guy got 80 acres for paying a guy's grocery bill. And that's -- you know, the people back home don't like debt. And that's what they did. Either that or a proper burial. So that should be at the local level. I don't see why off reservation it shouldn't be, too.

And as for Lower Brule and you know our plight with Oacoma, it took 15 years. And we contested all along that we would follow NIGA on any gaming, but through the process Samsonite was there to start 150

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people working at 12 bucks an hour back in the early '90s. The mood around Oacoma was so bad that they went away.

You bring up MOUs, MOAs with local and state, it's going to be pretty tough for South Dakota. I don't see a -- because they contest every time we put any land into trust. It's just housekeeping for them. So every tribe in that avenue is going to get contested. But, you know, within the boundaries it should be, you know, a, pardon my language, a no-brainer. That's where we're at. I just think the decision should stay, on all of it, with the regional director, and we need to keep as much bureaucracy out of it as possible.

Thank you.
MR. JOHN TAHSUDA III: Thank you, Chairman. Chairman Cromwell?

CHAIRMAN CEDRIC CROMWELL: (Native language).
I'm Cedric Cromwell, Chairman of the Mashpee Wampanoag Tribe, Cape Cod, Massachusetts. It's C-E-D-R-I-C, last name C-R-O-M-W-E-L-L. I'm Chairman of the tribal nation.

Good morning, my friends and tribal community. I am Chairman of the Mashpee Wampanoag Tribe, a federally recognized tribe that has existed in what

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is now southeastern Massachusetts since time immemorial. We are the tribe that met and fed the Pilgrims at the first Thanksgiving. When you hear about (unintelligible) and the (unintelligible) tribe, that was the Wampanoag Nation. That was our people.

The United States failed to protect our land from encroachment in the 19th century despite federal laws which should have protected our land, and so we became a landless tribe.

The Department finally took land in trust for Mashpee and proclaimed it our reservation in 2015. We had strong local support for the re-creation of our reservation. This ended decades of landlessness for my tribe.

Now the Administration has refused to defend the original decision to take our land in trust, and it has withdrawn from the appeal in that litigation. So our land, we were never moved off our land, but it became (unintelligible) land, and so it was reconstructed as a reservation.

To us it appears that the Administration is poised to disestablish our reservation, take our land out of trust and make us landless again. In its proposed regulations, the Department includes a

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provision that references taking land out of trust, something that Interior has never tried to do before. We are concerned that our reservation is the Department's target.

This would be the first time since the termination era that Interior has taken land out of trust and disestablished a reservation. I hope everyone in Indian Country sees what is happening to us.

Bipartisan legislation, the Mashpee Wampanoag Tribe Reservation Reaffirmation Act that is currently in place with Congress, (unintelligible), has been introduced in the House and Senate to reaffirm the status of our reservation.

The House bill has strong support from both Republicans and Democrats, including Rep. Tom Cole, Rep. Doug LaMalfa (Chairman of the House Indian Affairs Subcommittee), and Rep. Raul Grijalva.

The bill also has significant support throughout Indian Country. We currently have ten letters of support from individual tribes and tribal organizations, including USET and NIGA.

We humbly request that tribal leaders present here consider supporting the legislation. If our reservation is taken out of trust it will set a bad

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precedent for all of Indian Country. The legislation simply protects our existing reservation so that we can continue to exercise our sovereignty and provide for our members.

I want to make three points today regarding the proposed changes to the fee-to-trust regulations.

Indian Country has not asked for these changes to the fee-to-trust regulations that you have suggested. What we have asked for is your help to relieve some of the serious damage that the Carcieri decision has wreaked on many of the most needy and economically disadvantaged tribes in America. It is incredible to us that the Department's ten questions do not even acknowledge the Carcieri problem.

The current proposals appear to perpetuate the creation of "second-class tribes," which has worsened since the Carcieri decision was rendered.

We are deeply concerned that this consultation was scheduled while we still have no Assistant Secretary for Indian Affairs and no Deputy Solicitor for Indian Affairs.

The onerous burdens the Department wishes to place on Carcieri tribes are inconsistent with case law, with the spirit of the Indian Reorganization Act, with your trust responsibility, and with --

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sorry about that. The pages are stuck here. A little Elmer's glue got in the way -- common moral decency. And of course they are inconsistent with the President's pledge to reduce regulatory burdens.

The Mashpee Tribe urges the Department to cease this assault on fee to trust, to have more compassion for landless and land-poor tribes who have no access to your "on-reservation" rules, and to do everything you can to avoid being the first Administration since the termination era to take a reservation away from a federally recognized tribe.

I have "Dear Tribal Leader" letters that I will be handing out to tribes. I ask for your support in signing onto these letters and sending them into Congress. This is my attorney. She'll hand those out to you.

But I appreciate your time.
MR. JOHN TAHSUDA III: Thank you, Chairman.
So I was reminded that I was remiss as well. I assume everybody knows me, but I will formally introduce myself. And most of you probably know Jeanie, but we'll introduce her as well.

So my name is John Tahsuda. I am the Principal Deputy Assistant Secretary for Indian Affairs, Department of Interior.

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And to answer in parts Cedric's question, I am exercising the authority of the Assistant Secretary, so in essence we're not without an Assistant Secretary at this point.

So joining me today is Jeannie Hovland. She's spending a little time with us before she takes on a new and bigger role with the Administration. So Jeanie is working as an advisor in our hallway, the Assistant Secretary for Indian Affairs, and was kind enough to stay around and assist us with this today.

MS. JEANNIE HOVLAND: (Native language)
It's great to be home. It's great to see everybody. Thank you for your comments and I look forward to hearing more. And yeah, go ahead and drop off any comments you would like to me and we'll make sure that it gets back to D.C. and will be part of the record.

So thank you for being here. And it's again nice to be home.

MR. JOHN TAHSUDA III: Thanks, Jeanie.
So with that, I have next on my list Vice-Chairman Douglas Yankton.

VICE-CHAIRMAN DOUGLAS YANKTON: Good morning. Thank you. My name is Doug Yankton, $\mathrm{Y}-\mathrm{A}-\mathrm{N}-\mathrm{K}-\mathrm{T}-\mathrm{O}-\mathrm{N}$. I am the vice-chairman of the Spirit Lake Nation.

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And I just came, you know, to see how -- and make comments in regards to some of the questions at one of the previous listening sessions in Shakopee.

At Spirit Lake we buy back a lot of lands over the years, lands that was originally given to us in a reservation setting from the U.S. Government. So over the past few years we've accumulated a lot of that land back. When we buy the land back, it's in fee status and then it gets converted to the trust responsibility status. So in reality, it's really not the tribe's land yet still because the government is now holding it for us in trust, so we have all of these rules and regulations and protocols that we still have to follow.

I think there needs to be some new regulation changes in the CFRs to allow the tribes to have more control and say over those lands that we purchase back with our dollars, not the government's dollars, our own tribal dollars, but yet it's still under the control of the government. So, you know, I'd like to see those changes.

And also, we don't really struggle as much as the South Dakota tribes do when it comes to that conversion from fee to trust, and I think there needs to be something done to help other tribal

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nations with that process. And I know it's a state, county, tribal relationship issue probably, but somewhere down the road I'd like to see where the other tribes of other nations get that same courtesy that some of us other tribes in other areas get in the transfer of not having such a long holdup on the state or the county end to get that conversion done. With that, thank you.

MR. JOHN TAHSUDA III: Thank you.
All right, that's all $I$ have on my list. So are there other folks, council members, et cetera? MS. SASHEEN THIN ELK: Yes. MR. JOHN TAHSUDA III: Yes, ma'am. MS. SASHEEN THIN ELK: (Native language) Good morning, my Relatives. I just want to greet you with a heartfelt handshake. My name is Sasheen Thin Elk. I'm the realty director for the Yankton Sioux Tribe. I am standing as proxy for our Chairman, Robert Flying Hawk. He had some other things to do with legals and the Corps of Engineers today.

And I have all the documentation on the back table there. But I just wanted to say that consultation occurs with the tribes' general council only, and any informational meeting leading up to

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consultation is not consultation. The tribes are considering this meeting as a preliminary informational session with our consultation at a later date.

The Yankton Sioux Tribe appreciates the opportunity to comment on the crosses of placing land into trust with these revisions of the regulations. The tribe is greatly concerned with the proposed regulatory changes and the effects that those changes might have in regard to tribal autonomy, security and self-governance, among other things. With that in mind, the tribe submits the following comments.

Federal Trust Responsibility and Tribal Self-Determination: The proposed revisions to the fee-to-trust regulations undermine tribal self-determination and limit tribal economic development. By giving deference within the decision-making process to states and local governments, the Department of Interior is proposing to put the interest of those states and local governments before the interest of tribes. As mentioned above, there is no trust responsibility owed to state or local governments, and the trust responsibility owed to tribes is a sacred promise

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that must be given priority over other interests. Likewise, by providing for more state and local government involvement, the proposed revised regulations have the potential to delay or even halt tribal opportunities in the areas of economic development that would lead to tribal prosperity.

The fee-to-trust regulations as currently drafted already afford state and local governments plenty of deference in the land acquisition process. The current regulations implement a rigorous fee-to-trust process that already requires consideration of state and local government interests. For on-reservation and off-reservation land acquisitions, the Secretary is required to consider the impact that an acquisition of unrestricted fee land would have on the state and its political subdivisions resulting from the removal of the land from tax rolls and consider any jurisdictional problems and potential conflicts that may arise.

It is a violation of the trust responsibility for the Federal Government to treat tribes effectively as political guinea pigs for their experiments on changing policies. Tribal nations have had to deal with changing policies towards

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dealing with native peoples since the beginning of colonization. These policies have included allotment, assimilation, termination, and finally self-determination. There has been stability in the policy era of self-determination and tribes are thankful for that. However, to implement the proposed regulations as revised would subject tribes to further continuing and uncertain changing policies, not to mention the regulations would undermine fundamental goals of tribal self-determination.

The fee-to-trust process is necessary for reservation restoration. Due to the disastrous Federal Government policies of allotment, assimilation and termination, as well as the sale of reservation lands to non-Indians, the Federal Government is directly responsible for taking more than 90 million acres of land from Indians, totaling nearly two-thirds of all lands that were once tribal reservations. The Yankton Sioux Reservation is now a checkerboard reservation due to the history of these failed policies as applied to the tribe.

And as the realty director I guess what we come into or what I've seen in my experience is fee to trust, and that's if everything goes smoothly, can

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take two to three years to go through. Reverse process going from trust to fee, you're looking at 30 days, maybe a little bit more, but that's going smoothly. So, I mean, that in itself speaks volumes and it's telling enough.

I know I heard comments earlier from the gentleman about how we're using our own tribal dollars to purchase these lands back that we had occupied first. And I think that these types of regulations or changing of them already -- our tribe specifically, we face a lot of hardships against the county, the state. And it's just unfair. It's unfair for our peoples. And that's what we're trying to get back, especially as a checkerboard reservation, to try to acquire this land back for our peoples for cultural preservation to use these lands.

Also, the Yankton Sioux Tribe wants to comment that we do not increase the role of state and local governments.

These proposed revisions, along with others, give substantial deference to state and local governments when deciding to approve or deny applications to get fee land placed into trust. The tribe is concerned that giving such an amount of

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deference to state and local governments will make the fee-to-trust process even more difficult, time consuming and costly. This amount of deference, if given to certain states, will make the fee-to-trust process nearly impossible to implement. Some states, such as South Dakota where the tribe is located, consistently challenge any and all fee-to-trust land acquisitions under the current regulations, which afford the state substantially less input and deference in the process than would the proposed regulations.

The Federal Government has offered no reasoned explanation as to why state and local government should be afforded so much deference in the fee-to-trust process and the tribe sees no legitimate reason why states and local government should have so much power in this context. The fee-to-trust process is a legal mechanism afforded to tribal nations and tribal individuals for the benefit of tribal nations and individuals under the Federal Government's trust responsibility. As discussed above, the Federal Government owes this trust responsibility to tribes, not to state and local governments. State and local government input should be limited significantly more than would be

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the case under the proposed revisions because states and local governments have little at stake compared to the tribes that apply for fee land to be placed into trust.

So I just want to say thank you.
And then also to all the tribes here, you know, we're, I guess, doing something for our land and making sure that we can preserve the land that we have but also obtain it back, and that's something really powerful in itself.

So thank you all for listening and letting me talk.

MR. JOHN TAHSUDA III: Gay Kingman?
MS. GAY KINGMAN: Gay Kingman, Executive Director, Great Plains Tribal Chairman's Association.

And with me is Mark Van Norman, general counsel for the Great Plains Tribal Chairman's Association. And our chairman, Harold Frazier, is on his way, and I know he will have some comments.

But I wanted to just start with the Great Plains. We have 16 tribes in the Great Plains, and they are all treaty tribes and they are all full-service tribes. And by that I mean they run entire governments; they have their own tribal

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courts; they have their own Departments of Transportation; they have their own departments of housing, education. And we're the second largest region with the most Bureau of Indian education schools. And this is our territory here in the Black Hills.

We welcome you.
And we welcome our guests from the tribes out of our state, (unintelligible) from Connecticut. We're trying to get back our land here in the Black Hills. And Mark will speak on the effort we have with Pte Sla.

But I wanted to say that this region, more than any other region, is land based. We have over 10 million acres of land in our region that the tribes have. And I go to the East Coast or the West Coast and I see tribes with small acres of land. And it's not wrong. It's just that we're so different. And this diversity needs to be considered.

And I agree with what the law states in the Indian Gaming Regulatory Act that nothing in this section shall affect or diminish the authority and responsibility of the Secretary to take land into trust. And we believe in that. And we work with

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our regional office any time we do want to get land into trust.

And in meeting with the Secretary last week, we agree with his stand on putting the authority at the front lines, which is our tribes. And we would appreciate that with land into trust as well. So these revisions should not diminish at all the authority of the Secretary here or the regional level or the superintendent's.

I guess I just would like to request that there is no need for these regulations, in that we testified to this fact in the Minnesota consultation and we will reiterate that again in writing.

So with that, I'd like to ask Mark who's been the point person in getting our land into trust for spiritual reasons and return part of our Black Hills to us in the Pte Sla effort.

MR. MARK VAN NORMAN: Thank you, Gay.
I don't mean to speak in front of anybody, but I think we have a little gap in our lineup of tribal leaders.

So just to give you a little bit of historical background: We're happy that you're here. We're happy that you're here to consult with the tribes in the Great Plains Region in Rapid City. And for our
region, we always think it's very important that this is our original territory and our original homeland. And our Native nations were here for, from the beginning prior to the United States. And we're not originally part of the United States.

So it goes back to the earliest precedence among the government to come out and say that they needed to work with the tribes on a nation-to-nation basis and we have that background in our treaties. And the United States came out. Probably the first treaty among the Sioux Nation tribes is an 1805 treaty, and the United States came out and asked for the Sioux Nation to recognize the United States' sovereign authority over their fort at Fort Snelling.

When we entered into treaties, they were treaties of peace and friendship. And the United States came out and asked us to enter into treaties as native nations. And they recognized that our nations had the power of war and peace, the power of self-government, the powers of sovereignty over our people and our territory.

The 1851 treaty in particular recognizes the original territory of the Lakota. And, you know, it's titled "Treaty with the Sioux Nation and other

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Indian nations," and it was recognized in our nation -- on a nation-to-nation basis. And back then, you know, the land was coming to the United States from the Louisiana Purchase. And in the Louisiana Purchase they have a provision that says that the United States will -- that all of the existing international treaties, until such time as they enter their own treaties with the Indian nations based on mutual consent.

And there were territorial acts that were in place for what was then the western United States coming up to the Mississippi River, and they established a precedent that the United States pledged that the upmost good faith would always be observed towards the Indians, in our liberty and property we would never be invaded. And when we're talking about liberty, that's the same liberty that the United States talked about in the Declaration of Independence, life, liberty and the pursuit of happiness. And those rights come from the Creator and they're enjoyed equally by all men. So -- and all men meaning all people.

So when we have our treaties, we exercised our liberty to have our own nation and our own self-government, and so in our land our liberty is

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about our self-government, our sovereignty, our treaty rights. And that's the basis that our Indian nations came into the United States. We did not immigrate into the United States. The United States immigrated to our lands.

So that background comes forward through the different territorial acts. And one of the territorial acts that's significant is the 1854 Kansas/Nebraska Act. And in that act it says the treaties will be rigidly adhered to, that the territory of the Indian nations shall not be included under the territorial government, that it will remain Indian country, and that the rights of persons and property of the Indian nations would continue to be respected by the United States. And when they say persons and property, that's coming forward, that's referring to liberty and self-government and our lands. So that's just three years after the 1851 treaty, and that's affirming the 1851 treaty. And that's in the understanding of the committee on territories and the committee on Indian affairs as they do that legislation.

Well, that's Nebraska territory. As the states move forward to be organized into states, then the territory changed in 1860 to Dakota territory. And

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that again includes the (unintelligible) clause that says that the territories shall not interfere with the rights of persons and property among the Indian nations. And that's the understanding from the formation of Dakota territory.

And as Dakota territory was split into two states in 1889 for statehood, they had provisions in there in their enabling act and in their statehood act where in the state constitution they were required to agree that we the people of South Dakota forever disclaim all right and title (unintelligible) held by Indians or Indian tribes and that they would recognize continuing congressional jurisdiction over Indian affairs.

So as we come to statehood, the state does not acquire authority or jurisdiction over Indian lands. So all this idea about consulting with the state over reservation lands is somewhat misplaced because it doesn't recognize this historical background. So we feel like these lands should always have been Indian country and reservation lands and lands that the tribe has jurisdiction and ownership of.

And we never consented to the loss of any of our lands. So when we look at the Black Hills, we think back to the 1868 treaty and we consider that

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on reservation.
When we look at the 1889 act and the taking of 11 million acres between our six reservations in western South Dakota and Crow Creek across the river, we think of those lands as being our original treaty lands. So as those come back into trust for our tribes, there should be an automatic process to take those in trust because the original agreement with the United States was that these are Indian lands.

This is our permanent home. And that's what the treaty says, it says "Permanent Home". So how long was it supposed to last? It was supposed to last up through today and for our future generations. The treaty also says "Or shall forever cease." How long is that supposed to last? Forever.

So today when we think more of the rights of people and we don't think that, you know, wars against people within the United States are appropriate, we think there should be a process for the United States to make things right. So we feel like the Secretary of Interior should be cataloging unoccupied federal lands and returning those federal lands to the tribes and that you should be working

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with the Department of Agriculture to return those unoccupied federal lands to the tribes. And that's a longstanding position of our tribes.

You know, it came up more recently in the Dakota Access Pipeline Case. And, you know, our tribes have never received our treaty rights up there. Those were treaty lands for us. And it's going to impact our water rights. The BIA did tell the Army Corps that they should be consulting on those water rights, that they should be consulting on the potential damage to the tribes. And the Army Corps ignored the BIA. So the Department of Interior has to do more to carry forward that trust responsibility.

And we have many of those similar issues that are arising where there are proposals for uranium mining, for gold mining, for various different impacts to our sacred lands, and these lands have never been properly addressed or resolved by the United States since the Supreme Court's decision in 1980 that it was unconstitutional taking of the Black Hills.

So we feel like the Secretary should be, when you consider trust lands, should be considering all of those lands reservation lands and should be

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 automatically taking lands that we reacquire into trust.Now, we did work very hard up at a sacred site that we call Pte Sla in the center of the Hills to reacquire lands that were private fee lands and going to be sold, and we talked to the county about what their issues might be and worked those out and they did not object to us recovering the sacred site.

But we don't feel like the county authority should be written into the regulations or into the law because our relationship is a nation-to-nation relationship with the United States, and we can deal cooperatively with our neighbors on our own.

And there's a requisition in the Indian Reorganization Act that tribes have authority to negotiate with the Federal Government, the state or local governments. But when you say "negotiate," that suggests a voluntary imposition taken by the tribe, not a mandate from the Federal Government.

So the character and the nature and the timing of those negotiations is up to our Indian nations, and it shouldn't be something that's included in the regulation as we seek to reacquire our homelands.

So we have, you know, a number of those

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concerns. We do think that there ought to be a categorical exclusion under NEPA. And we understand you're taking a separate process on that for on-reservation acquisitions, and we feel like the reservation was set up clearly to be a permanent home for the purposes of providing, you know, a place for us on our original territory. And we feel like all the NEPA issues are really for federal lands where the Federal Government owns title outright or federal projects that are funded by the Federal Government, but it shouldn't be piggybacked on a treaty and trust relationship with the tribes. So as to the gaming issue, we feel like under 2719 Title 25-UFC-2719, that that process is already there and the issues regarding off-reservation gaming ought to be dealt with directly through those processes.

So we appreciate whatever you all can undertake during your watch here of Interior to help us deal with some of these longstanding issues and to help us protect our homelands, and I think that's what people are really looking for. And they're really looking for, you know, with what the Secretary has talked about, about honoring treaties and honoring federal trust responsibility.

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So thank you very much for that.
MR. JOHN TAHSUDA III: Thank you, Mark.
MR. DAVID POURIER: Good morning. My name is David Pourier, tribal council representative for the Oglala Sioux Tribe.

My question is to you, to start off: Are you here representing the state or the county? Because most of the time our fights with the Oglala Sioux Tribe are with the counties that surround us and even the state.

At present we're going to -- we fight with Jackson County to put land into trust with all of those within the boundaries of the reservation. We fight with Bennett County to put land into trust.

Some of these lands we're trying to put into trust are the forestry patent lands that happened years ago, and them minerals, the subsurface is still in our tribal members' name but yet the county commissioners will not let us put it back into trust.

Today we're fighting with Fall River County. As some of you know, we have 1,200 plus acres up there by Hot Springs. The county is requiring us to build fences just to put it into trust and name it Oglala Sioux Tribe.

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You know, it's always a battle for the tribes to put land into trust. The Federal Government is never behind us, which they have a trust responsibility to all of us to support us. But we're out there on a limb doing these things.

I don't know if you've heard the news, but they did research here in Rapid City. 1,200 acres was tribal ground at one time. Where did it all go? It was given to the National Guard and the City of Rapid City. The Federal Government didn't step in to help. Is the Federal Government going to step in and help us now? I think there needs to be something done to assist the tribes.

You know, instead of making it easier for us, it makes it harder. Because, granted, us South Dakota tribes, if we have to go through the counties, we're not going to get nothing back into trust. We can't even get roads fixed that lead into the reservation from the counties. You know, it's sad to say, but that's a reality that we live with out here.

I thank you for coming, but it's about time that you come. But I do have one question for you and I would like an answer: Why was Great Plains left out on the reorganization? There's nothing

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scheduled for the Great Plains area tribes. I think we deserve to be heard on this rather than traveling to Billings, Minneapolis or the South or wherever. But there's nothing in the Great Plains area. We would appreciate consultation here. When we went all the way to Minneapolis, the Great Plains was not scheduled for this type of consultation either. Why is Great Plains -- are you scared to come see us or are we just pushing away? We don't know what's going on.

It gets frustrating for tribal governments to have to deal with this. That's why I ask -- it's like the government is representing the state, not the tribes. I would just like to know because I'm at a loss why the Great Plains area tribes is not being considered on the consultation on the reorganization.

Thank you very much.
MR. JOHN TAHSUDA III: Thank you.
(Applause)
MR. JOHN TAHSUDA III: To answer your specific question, we will be coming out here. Part of it is I anticipate that we'll do probably several rounds of consultation on the reorganization. My assumption is that the tribes, you know, after

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they've been through one, will probably want to digest the information, have some thoughts. And it will be helpful to us all to have sort of follow-up consultations, and obviously we would like to have those in different locations than the first round were in. The Secretary committed last week to, that we would do one here in the Great Plains as well.

So the original thought with the original
locations for the first round of consultations was to kind of take a test run at the new maps and what the new regions would look like and do consultations in those regions just so we could get a sense and the tribes could get a sense of what we're talking about.

So the -- so the current joint regions under the reorganization would put Montana in with the Dakotas in a common region. So that was the reason for us doing it in Billings. And there was no thought process of excluding anybody. Again, we'll come here and do it. So we'll be reaching out to you later, probably early summer as we get through this first round of consultations and start planning out the next round as well. And I presume you guys will be happy if we can talk to Gay and she can communicate with you where would be a good place to

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do it.
But I'm never scared to come out here and I'm happy to come out. I'm from Oklahoma, the western part of the state which looks a lot like this, so I actually feel very comfortable and happy in the Great Plains.

So thank you.
Go ahead, sir.
MR. LAWRENCE WALKER, JR.: (Native language).
I am Lawrence Walker, Jr.
Relatives, I'd like to say good morning to each and every one of you. It's good to see you all here this morning. I greet each and every one of you. And thank you for allowing us to come on over to your lands to partake of the consultation that's going on today.

My name is Lawrence Walker, Jr. I'm a legislator with the Ho-Chunk Nation in Wisconsin. We had the opportunity to go to some of the other consultations throughout the country. And when this one came up, it's just right around the corner from us, so we made our way over here. It's good to be back in Rapid City.

And thank you to the government, the government representatives in listening to the words that we

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all have to say.
At some of the other consultations, even out on the East Coast we had people from the West Coast and from all different areas. So it's good to see representation from not only the area where they're having that but people from outside, because then we could compare the reasons why we, our people, hold the positions that they do in regards to these proposed changes.

Just to give a little background, our Ho-Chunk people in Wisconsin, at one time we numbered in the millions, just like all of us did somewhere along the way. And the large lands that we were on through a lot of the history, when white people, when they came here and through everything that happened to all of us, our numbers slowly dwindled. Right now we're at right around 7,767 Ho-Chunk people in creation right now. And through a lot of that time, through a lot of that history we were removed 11 times from Wisconsin and the different places that we came. And we even came amongst our Sioux relatives at one time way back some years ago.

And when we would be removed, we continued to go back home where we come from. And the different villages that we had there, those families, they

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returned back to those villages where they came from. Some of them were up north around the Wausau area and all the way down to Wisconsin and around the Madison area. And through all of those different villages there, we continued to return. And then we were removed again.

And so when we started -- when we kept going back, they kept removing us. 11 times that happened before they got tired of moving us around. And by that time what was stated was that wherever it was that our Ho-Chunk people, wherever they were residing, they were allowed to stay in that area. So those villages began to flourish again. And then our relatives, they came out of hiding.

For some of the areas that we have in Wisconsin there, they have large swamps. And some of our relatives would even go into the inside of those swamps and they would stay in there. We even had stories where they were in there for years before they even came out. And so those relatives there, they never left. And the people that they come from, those are our relatives today.

And so the places where we're at now, we had the opportunity to turn those into those federal lands to utilize the fee-to-trust process that had

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existed up until now. And for that, even the, what you would consider off reservation, it was still a tedious process for us but we still continue to utilize it and have those people that were completely dedicated to that fee-to-trust process like other tribes, too, in that they would take care of those for us in the hopes of navigating the least resistance, the best way to get through all the requirements that are there so that we would obtain that trust status on those lands that we reacquired, just like our other relatives were saying. When we came to the point where we're at today, in looking at the proposed changes to the fee-to-trust process, specifically addressing off reservation, we are not contiguous. We are checkerboard. There are a large number of counties within the state of Wisconsin where we have our villages, where we have our communities, where we have land bases there. And because they are not contiguous, then we work with each and every one of those counties where we're in. And those of our representatives, other peoples here, you know how that goes when you start working with counties. That kind of dictates the relationship that you have and the resistance that you're going to go through

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to obtain that final part.
Depending on how that relationship goes with the people in the county there will dictate whether or not those lands actually do get into trust status. And so we continue to foster those relationships along with each and every county that we're in. And that, again, is another tedious process for us. But through that, then we obtain neighborly relations with them, with some of them but not all of them.

And we also -- we also get caught with some of those ones where they have their own policy, strictly against any fee to trust, and we also work with them as well.

So those are long processes for us, but we still continue to look at that and finding experience in the process in being able to navigate that so we get to that part where we'll have land for our people to live on; we'll have land for, to be able to build businesses so we're able to support the different services that we provide to our people.

It isn't any different for us than it is for any of our relatives sitting here. Those are the things that we look at is to help our people along.

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It isn't any more than that. We're not looking for something above and beyond what the Creator would want for us to be able to take care of us. We can eat; we can sleep; we can be self-sustaining, those are the things that we look for. And the process that has been put up today will not help us in that.

The process that is being proposed makes it even more difficult to obtain that final part that we want to help our people along, regardless of what we're going to be doing on that land. It's always to better ourselves along. That's all, plain and simple.

And so that was the reasons why our representatives made the effort to go to other consultations that were around the country. And I believe we were at four or five of the consultations that were out there. And we -- again, we appreciate that opportunity.

We did submit our position paper. We did submit supporting documentation in regards to that that the Ho-Chunk Nation does not support any changes in the existing fee-to-trust process.

So I just want to be able to listen to some more of the people, representatives of the people here to make some expressions because that helps us

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 along as well in fine tuning our position on the opposition to the proposed changes.Thank you for your attention.
MR. JOHN TAHSUDA III: Thank you, Mr. Walker.
Anybody else?
Why don't we take a short break. Maybe Chairman Frazier will be here by then or we can have some more discussion. So we'll take a five-minute -- ten-minute break, ten minutes.
(Recess taken from 10:33 a.m. to 11:02 a.m.)
MR. JOHN TAHSUDA III: We'll get started again here. We have a couple of new arrivals, and I'd like to recognize them.

Chairman Weston, we're closer to home to you. I've give you the privilege of either going first or turn it over to Chairman Frazier.

PRESIDENT TROY (SCOTT) WESTON: I believe it's still morning. Good morning, everyone. And good morning to my people, the people that have been assimilated to the government process.

And I apologize to the other Native Americans in this process because you have no choice but to do what the government tells you because you become that puppet, $\mathrm{P}-\mathrm{U}-\mathrm{P}-\mathrm{P}-\mathrm{E}-\mathrm{T}$.

THE COURT REPORTER: What is your name?

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PRESIDENT TROY (SCOTT) WESTON: My name is Troy Weston. Everybody calls me Scott. I am the president of the Oglala Sioux Tribe.

First of all, because of our treaties, we should not have to be doing this process at all. We have 60 million acres of 1851 treaty lands. That established who we are. And why is the government trying to impose more rules?

Because our treaties, the 1851 and the 1868 treaties, Fort Laramie treaties, are verbiaged in Article VI of the Constitution of the United States of America, which is supreme law of the land. And so if you're going to impose and change our processes for us, then you should change the Constitution of the United States of America.

We didn't ask to be here. You are afraid of us, so they wanted us to sign these treaties because they got tired of us killing white people. And I don't say that as a racist remark. I say that as a historical event that happened. Because we were just taking care of our own. You imposed IRA on us.

We had a traditional form of government that kept us lasting for centuries. We didn't have that. But we were imposed through IRA to be getting the money to do what we have to do. And little by

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little, every president, every form of government is whitling away at treaties, letting policy, statute, regulation dictate what we have to live by. But we need to go back to the treaties.

This reorganization process, let's go back to the treaties and go back to what it really, really meant. Number one in the first place, that was going to take care of us. And that's what we need to start doing.

If you want to start fighting, hey, remember Custer. We won. Remember? That's the only reason why they signed the treaties. And I told that to the forest service about the gold mining process.

You know, the DAPL situation, that was a peaceful, prayerful protest. That's all it was. It was anywhere from 10- to 20,000 Native Americans in one place at one time and, ooh, it was a bad thing. That's why people are afraid of us because we're not afraid to fight. Our veterans per capita by ethnicity, they call it, is the largest people that served in the military. What's wrong with that picture? You didn't want to fight us but we still fight for you. We do things out of respect for everyone because we take care of our own.

And I'm sorry you don't want to look at me no

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more, Mr. Tahsuda. I know you don't want to because -- if you would, please. I see you looking up that way and down there. I say that to everybody because you are that person that needs to hear us to make those above you understand that we oppose everything that's happening and that when -- if we have a consultation and not a listening session, we should be heard. We should be consulted with. We should be given that chance to be able to tell you or be a part of a change for a process that's perfect, or try to be. So that's why I'm asking you to please turn around and look at us and watch us when we speak because we're tired of having this process.

I'll give you an example. We had the DAPL. When I first got into office back a year ago December, we had the DAPL consultation with the Army Corps down here at the Holiday Inn. There was eight of them sitting there, eight government people sitting there. One was playing something on the phone. One was looking at Facebook. One was drawing pictures. And I had to slam on the podium for them to pay attention.

Because if we give you that attention all day long -- I mean, my attorney just basically fired me

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up just a little bit ago, and that's why I'm talking like this. He said it jokingly, he said, "If you two chairmen don't split apart, they're going to stop the consultation." That's our cynicism. But those are the things that we fight for every day. You know, we talk about fee to trust. Where did that come from? Whose idea was that in the first place? Why are we doing it now? I will remind you that through our treaties all of this should have already just been an automatic process. We created so many programs or departments to prevent you from doing your jobs. It just used to be the BIA superintendent and that was it. Well now you got the BIA superintendent; now you got a deputy for this, a deputy for that, and then you've got this over here. Then you move to, BIA to Office of Special Trust. Then you come over here and you got something else started.

What are we doing? Why aren't tribes consulted more often? Why aren't tribes involved in the change of the process? Because this is about us. This is about our people. Everything I say is on behalf of our tribal nations, not just my tribe but all of the tribal nations, especially our treaty tribes. We signed treaties because that was the

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only way that they could stop us from being who we are.

But I'm getting kind of wound up here. I'm getting away from my topic here. I've got some notes here that I want you to really, really pay attention to. It says: The goal of the land into trust program should be restoration of our Indian nation homelands in order to promote Indian self-determination, tribal self-government, revitalization of our tribal economies, government programs and services, including education, healthcare, housing, transportation, police, fire, sewer and sanitation, water services, cultural preservation, including the recovery of Sacred Sites. Because these are all of the fights that we're fighting right now. And making our reservations true homelands to our reservations, that's what we need to be looking at.

You know, and I made that point earlier that we should be -- they should be automatically returned into trust because it was trust originally. It was originally true trust land.

And now we have to have a process. We have to create somebody a job that wasn't on our tribes and let them decide whether or not they could be trust

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lands.
And then you talk about the buy-back process, buying back some of this land, there's some seeded deeded land that was appraised. There's a chunk, some seeded land in Jackson County, 160 acres. Inside of that quarter section of ground was ten acres that was allotted land. That land outside got appraised at 1,500 bucks apiece an acre. That tribal land was appraised at $\$ 145$ an acre. It was the same land that was farmed that produced, yielded the same crop as that seeded land which was originally treaty land, trust land. Now what's wrong with that picture? You tell me what's wrong with that picture.

And that's why we fight every day. We butt heads every day, even between ourselves about trying to figure out what we have to do. Because we're getting nickels and dimes and half of a penny anymore and we're fighting for scraps. The meanest dog is going to get the scrap. Why? Why is that?

The lands should be able to be given automatically back to our own people so that we can create our own destiny. Because if we don't, I shouldn't be here; I shouldn't be fighting for my people. Because you are trying to keep us down

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 here.Remember, we're this third world country in the United States Government's backyard. And we let you live here. We let you come here. Every day we think about that. We used our own respect, the way we were taught through our traditional ways to let the government come here, to let the white man come here, open our arms up like we do. We still do that historically, traditionally, because we're a loving people.

We're not killers. We're savages by white man's standards. But we did it to survive. And if we can't survive, there's going to be a war. There will be a war.

Just like this gold mining process up here. I go back to that DAPL process, that was a peaceful prayerful protest. If they let gold come into this country, you're not going to have 10 - or 20,000 Indians. You're going to have a million pissed off Native Americans, the first nation's people. And they're not going to go to jail. I was told this, "They will not go to jail. They will die." That's what we have to deal with every day.

And you get to go home and be ignorant to our fight, to our everyday dealings. You get to go home

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to your nice warm houses. And you don't have -- you close the door, turn on the TV or whatever. You don't have to deal with that. We hear it every day as tribal leaders. All of us in this room, we hear it every day. We see it every day. That's why I was late because I was dealing with my tribal people's issues because they're my priority.

So I want you to understand that I'm not talking to you and being loud and being disrespectful. I applaud what you do because you are taking it like a man and like a woman, over there, both of you, but that's your job. You get paid to sit here. You get paid to sit here and listen to the most negative things in the world. And then you get to go home and say, Geez, why do I always want to be like this? Now you know. Because we hear it every day. We fight the same fight every day on each tribe. It doesn't matter what the -- it doesn't matter the magnitude, the fight is there because we created enough -- we were given just enough to have to fight over what we have left.

So I want to thank you for giving me this time. I have this piece of paper that I'm going to submit. I want to get even more time. We will be scheduling more meetings. The Great Plains Tribal Chairman's

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Association and my tribe will be passing more resolutions that we want more consultation before this is even thought of. Because my first part of this deal was the reorg process needed to stop and go back to our treaties.

So thank you for your time.
(Applause)
MR. JOHN TAHSUDA III: Thank you, President Weston. So I feel compelled to say this: I appreciate your desire to make a statement. And I understand in normal course people look each other in the eye. That's not how I was raised. In my tribe, to stare an elder in the eye when they're speaking to you is disrespectful and aggressive, and so that's why I don't stare at you while you're speaking. But you asked me to do that. I learned how to do that. I was spanked as a child in school and told to look people in the eye. I can do it.

UNIDENTIFIED SPEAKER: Was it a government school?

MR. JOHN TAHSUDA III: It was a state school. It was a government school.

So I just wanted to say that. Thank you. Thank you for your words.

Chairman?

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CHAIRMAN HAROLD FRAZIER: Harold Frazier, Chairman of the Cheyenne River Sioux Tribe.

I'm going to play a song.
(Native language song played.)
And that's the way I feel. That's the way our people feel. I'm just tired of it.

You know, I don't know, I've done this several years. You guys like to pout, go home, don't do anything for us, don't help us, don't even want to come to see us. I don't even know why we're here, because you guys are going to do it anyway, you know. And I'm just tired of it.

You know, these ain't for us, these regulations. They shouldn't be pulled on the Great Sioux Nation. If the government truly wants to help us, the Sioux tribes, then take all of your people west of the Rockies and east of the Great Lakes and leave us alone. That's what needs to happen if you want us to have economic development, if you even want us just to survive.

Ain't you guys tired of living like this? Man, these ain't our ways. Where in the world do you have to ask to be an Indian? Only in America. And this is how bad the government treats our people: "you don't have that card, you ain't an Indian. You

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don't have that status, you're not who you are." Only God and your father and mother dictate who you will be as a race. But yet that's how they control us. And I've learned that's all they're here for is to control, control the Indian. They're not here to help us.

How -- by you being here, how are you going to help us? You're penalizing us for others. One size does not fit all. Someone wants to build a casino, that's their business. I don't care. I wasn't raised to be jealous, greedy. But that's how America is. They don't want Indians to prosper. And you guys will not fight for us. It's a fact. Jim Cason will tell you, "This is what I want," and you guys gotta do it, don't you? Like President Weston said, "puppets". I heard that as a young boy growing up, but now I can really see it. When you got politicians and bureaucrats leading, it's never going to work. We need leaders.

You gotta be a leader. No one can take your dignity away. Only you can give it away. Stand up for us Indians.

I'd rather walk away like famous Dave did than to be a bureaucrat. Do you remember him? Dave Anderson couldn't make that change so he walked

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away. I have a lot of respect for him for doing that. He's a man. He's an Indian man.

I've been to Washington, been all over. Nothing. People in high offices come to the reservations, nothing. They are afraid of us. They really are.

Guilt, this country was built on guilt and it's run by guilt, guilty of what they've done to our people, to our lands, used their God to lay claim to our lands. You know what I'm talking about. And yet they claim to be the most self-righteous people in the world.

So I think there should be no regulations. How come you don't tell that white man what he can and can't do on his land? But you guys are just here to control the Indians. It is really bad.

I've never -- I was chairman before, and it wasn't as bad as it is today. And nobody is standing up for us, nobody. Our congressionals are failing us, everybody. It's a fact. It's just a waste of resources being here, operating. When are we Indians going to be free? There's still that, subtle laws, gotta get permission to leave the reservation. It's there.

This is just a waste of time. You guys are
going to impose more regulations. White is right, Indians down here. And all you educated people, ask yourself, Do Indians really have rights here in this country? And the answer is no. The Indian Civil Rights Act don't protect us from the state or federal governments. I seen it firsthand with that Dakota Access Pipeline. Is it right for a man to hurt a woman? There's a cop, I gotta picture and I sent it to some of you guys, that cop, his weight, his knee on the lady's head pushing it into the ground. Nothing will happen to that cop, but that lady is probably going to spend time in jail. For what?

All I know is South Dakota better gear up because I ain't taking this shit no more. And I know our people ain't. But if you want to help the Indians, get rid of these regulations. I don't even know why -- that's our land. You guys pay taxes to us. I like to say our titles of our lands were way before treaties. There's proof from the Big Horns to the Great Lakes, that's Sioux Nation country.

So I guess just leave. I mean, there's nothing else to say. No matter what I say, you guys ain't going to listen. You already got marching orders.

Thank you.

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(Applause)
MR. JOHN TAHSUDA III: Thank you, Chairman. MR. MARIO GONZALES: I'm Mario Gonzales from OST, an attorney.

I would like to give you a little background on these 151 regs as they apply to the Sioux people. And I think you already heard that we started out in terms of land recognition with the 1851 Fort Laramie Treaty. So the Oglala Sioux Tribe, as well as the other Teton and Yankton tribes have a claim to 60 million acres of land under that 1851 treaty and also 14 million acres of non-treaty land east of the Missouri River between the James and the Missouri River.

And then we come to the 1868 treaty, and the 1868 treaty created a permanent homeland here in western South Dakota. And it's stated in Article 16 that all the land north of the North Platte River would be unseeded territory and that the Sioux people would have a right to hunt and exercise fishing rights, hunting rights, right of passage over that unseeded territory and then western South Dakota would become a permanent homeland. Well, that didn't happen very long.

I just want to give you a little background on

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the 1868 treaty and the 1851 treaty because they go together. When they went to the Indian Claims Commission, the Indian Claims Commission looked at the 1868 treaty and they said, "Well, look, under Article II it created the Great Sioux Reservation but it said there's relinquishment language; you relinquish all the land around western South Dakota. (Unintelligible).

You go to Article 16, and Article 16 says that that's unseeded territory. And Article 11 says that if you remain unseeded, you have the right to hunt out there as long as there's buffalo out there to justify a chase.

So then when it gets to the Indian Plains Commission and you go to treaty processes, you go to ownership, 1851 treaty, ownership. Evaluation, they valued that at $\$ 20$ million.

And then you go to the offsets. It's a three-step process. When it got to the offsets, the Indian Claims Commission, later the claims court -when the Indian Claims Commission's life expired in 1978, it went to the claims court. And the claims court, the Indian Commission's Claims Court said, "Well, the evidence shows here that General Sanborn said that you're not giving up any land. In the

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1868 treaty, all of that land out there, unseeded territory, not giving that up. When Red Cloud signed he was assured he wasn't giving up any land.

The other treaty said that we will fight to the death before we give up any of that land out there. And there was all kinds of testimony like that. But then the claims court said that nevertheless, even though it never was the intention of the Sioux Indians to give up any land, because somebody snuck that language in there, it amounted to a (unintelligible) of land, 34 million acres of land.

So what happened? We intervened. In that case the Oglala Sioux Tribe intervened. And we took that up to the federal circuit. And we pointed out that, Hey, (unintelligible). We want out of this case. We've got two resolutions passed by the Oglala Sioux Tribal Council to withdraw from that case because we didn't want to be part of that fraud perpetuated on us from the courts.

And of course they wouldn't let us out. They came up with excuses like, "Well, it's not fair to these other Sioux tribes." And we said, "Well, you just let the Yankton Sioux out of Docket 74. Let us out. What's the difference?" But they hung on and they wouldn't let us out. They wouldn't honor our

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resolutions from the Oglala Sioux Tribal Council.
And so the federal circuit then made a decision. They agreed with us. We asked for a (unintelligible), a reversal. And they agreed. They reversed it. But the federal circuit put a language in their decision and then stated that, There's a way you claims attorneys can resolve this case for all that 34 million acres. You don't have to meet with your clients. You can go behind closed doors with the government attorneys and stipulate to offsets and consent decree and resolve it.

Well, even though we got a reversal, the Oglala Sioux Tribe appealed it to the supreme court. We made a record. We said that this is repugnant to everything we stand for to (unintelligible) that territory. It's right in the supreme court brief we stuck in there. And we don't acquiesce to what's happening here. The purpose was we wanted to make a historical record of our position in a supreme court petition (unintelligible). Because we knew it would probably be denied. And it was.

So it comes back down. And then behind our backs without our consent, our claims attorneys, three of them, met with the government attorneys and they stipulated away 34 million acres of our land

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for $\$ 40 \mathrm{million}$. That's the land that we see all that coal going out of from Gillette, Wyoming. They seized all that land up there. Where they are putting like those oil wells, that's our land. We didn't give it up. It's the land up there where DAPL is located to the Heart River, that's our land. We did not seed that. But we had it crammed on. So what we did is we went back into court. When it came back down and the judge basically implemented a government settlement offer as its final decision, we took that up again to the federal circuit on a Motion for Relief from Judgment. And when we got back to the federal circuit, of course it was denied, but we got one single opinion which agreed with our position of Judge Newman. And that's the way that case stands today.

So we had it crammed on us of taking our land, 34 million acres, it's crammed down our throats, but that doesn't mean it's over with because there still has to be a political solution to resolving those claims.

Okay, I want to say right now that the Oglala Sioux Tribe has never seeded one acre of land in our history, not one acre through all the treaty processes.

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So then we get up to -- I want to point this out. You get up to the Black Hills Act, which was a unilateral act. It wasn't bilateral. And in Article 1 it says no more -- Article 1 says that they're confiscating the Black Hills in violation of Article 12 and treaty. But it also states in Article 1 that Section 16 of the 1868 treaty is abrogated. In other words, they're confiscating all of that land that $I$ just mentioned and (unintelligible).

So then you go to the Black Hills Act, again you go to Article 5 and it says, In consideration for all the land we just stole from you basically, confiscated, we're going to provide all aid necessary for civilization, which hasn't occurred. There's been no (unintelligible). They're still taking all of that coal out. You know, they're draining all of our resources and we're not really getting adequate consideration from the state.

There's still some benefits in the Black Hills Act, continuing benefits, but they're totally inadequate. And we had those (unintelligible) appropriations throughout the years. Where implementing Article 5 of the 1877 act and the treaty, they always refer to those as

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(unintelligible) appropriations. The Snyder Act ended that. All of a sudden the government said, "Oh, we're tired of these (unintelligible) appropriations, so we'll just lump sum it to the BIA and let the BIA distribute it." So that's what they do now, tribal priority allocations. Those are totally inadequate for all that land they took. Of course it's priority. They say, "Okay, you get \$6 million for social services. Now prioritize it." So all of a sudden say, "Well, you know, we're going to prioritize let's say subsistence rations, BIA subsistence rations," so we prioritize a little higher than maybe some other tribe. Some other tribe like Standing Rock prioritizes within their budget so their people are getting more subsistence rations than we are. So it's not priority at all. It's not tribal priority allocations because they're inadequate. We're just prioritizing what little money we get from the government the BIA doles out to us in violation of treaties. We're not getting adequate consideration. And, you know, that's what we have to live with. And there's not enough money coming in to provide to the people.

But let me get on a little further. Now we go to the 89 Act and the 89 Act creates the Pine Ridge

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Indian Reservation. What is it? 3 million acres, more or less? And in that act, Article 8 -- excuse me, Sections 8 to 12 provides for allotments on our reservation, but it says that these allotments shall not be mandatory without the consent of the adult population, men and women on our reservation.

So we didn't want allotments. We fought allotments. From 1889 to 1904 we fought allotments. We didn't want them. We want to be like Red Lake, no allotments, tribal land assigned to our people in terms of use, you know, assignments, use for us.

You know what happened? We had Charlie Bates, our allotting agent, appointed to come to Pine Ridge. The Secretary of the Interior sends him a letter and that says, "Allot the Pine Ridge Reservation," in violation of Article 9 I think it was which requires our consent.

So Charlie Bates gets that letter. Says, "Reserve the land for the government," which is not the agency, and he allots our reservation up in violation of the 89 Act.

And I should also mention that the 89 Act in Article -- Section 28 says that this act will not be valid without three-fourths adult males, just like the 68 treaty. They never got three-fourths. It's

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an invalid act. It never really was implemented like Congress intended. What happened was we had white men sign that 89 Act. I can't remember, 200 or so. And it got allotted as Indians on all these reservations. And not only that, they were under the age of (unintelligible). Supposed to be 18. We documented that there were a lot of under 18 year olds that signed this. So they never got three-fourths signatures on the 89 Act. It shouldn't even be a valid act right now that allotted our reservation out. And even assuming that it is valid, it still never complied with Sections (unintelligible).

So here we stand now, once it was allotted out, then all of a sudden we have the Burke Act in 1906 saying, We'll go ahead and issue these three patents for these Indians. And a lot of land was lost through fraud, through fraudulent sales, to tax foreclosures. Some people in Europe during World War I lost their allotments. They had to pay taxes on it (unintelligible) and sold it. So all of a sudden we see a chipping away of our reservation land base in violation of the 89 Act.

So then what happens is that later Congress passes the IRA, the Indian Reorganization Act. And

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Section 4 says all land transactions are frozen. And Section 5 says the Secretary can purchase land back for the tribe and put it back in trust. That's where the 151 regulations come in. They were basically a result of Section 5 of the IRA.

You say, "Well, all the tribes aren't IRA tribes." Yes, they are. There was two elections under the IRA. The first election was, a referendum, was to adopt the benefits of the IRA. And every Sioux tribe did that. So you hear some of these tribes, "We're not an IRA tribe." That stuff is false. Every single Sioux tribe adopted the IRA benefits. And that included putting the land, keeping the trust, the land behind the trust in trust under Section 2 indefinitely and (unintelligible) and Sioux benefits for the Sioux were continued. So there were benefits in the IRA that enticed all the Sioux tribes to adopt the IRA.

Then the second go-around was to adopt an IRA constitution. Three tribes elected not to do so, Standing Rock, Crow Creek and Yankton. The rest of the Sioux tribes are constitutional tribes.

So then what we have now is a situation where we're sitting here. We never agreed to allot our reservation out. The government came in. They

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started chipping away, allowing first of all under the Burke Act forestry patents, later supervised sales under the 1948 Act, and then they allowed a lot of land to be transferred primarily under the 48 act. I guess it would be the Supervised Sale Act.

So now we have a situation, Well, let's all be fractionated. Whose fault is that? Is it our fault that all of that land is being fractionated on those reservations? No, it isn't. It's the government's fault. They should have never allowed it at all.

Now, why do we have 151 regs? Because we also had under that 89 Act allotments. And once the land goes into fee, there is the illegal counties within our reservation trying to tax it. And why do I say it's illegal? Because under the 1868 treaty and Article 8 of the Black Hills Act, it says that we guarantee you Sioux Indians, you know, basically Sioux Indians an orderly government. What does an orderly government mean? Does that mean you have another government come in and compete with us? You have two general purpose governments trying to do the same functions within the same territory? That's not an orderly government. Those counties have no business on our reservations. Why are they allowed to come in and start performing the same

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functions as our tribal governments and start taxing our land belonging to fee?

So that's the problem with the 151 regs because they're looking at the counties. That's the message, "Well, that's our tax base, so we have to find some way to, you know, protect the tax base and so we have these 151 regs." The question is should they be retroactive? Prospective? Well, I think it would be unfair if you made them retroactive in existing applications. Assuming that you keep the regulations, they're shown to be prospective, not retroactive in terms of compliance with new regs.

But the 151 regs are there. I think on our reservation we don't think that they really have, they should really have advocation. We should be able to buy back fee land on the reservation and it should automatically go back into trust. This can't be a one-way street. When people apply for their fee patent, (unintelligible), but it also automatically goes into fee. "Put it back into trust." "No. You gotta get this permission of the counties to put it back in fee." Why is that? Why can't we just put the land back in trust when it's automatically purchased in fee by a tribe on the reservation? It seems like it should be a two-way

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street, not a one-way street. But that's the way it is right now.

And off-reservation acquisitions, that might be a little bit different. Although like our president said, the 1251 treaty (unintelligible) should really be (unintelligible) by the Sioux Nation. We didn't see a single acre of land during the course of our history, the Oglala Sioux Tribe and the other Sioux tribes probably likewise.

Do you have any questions? You're just here to listen?
(Laughter)
MR. JOHN TAHSUDA III: Thank you, Mario. Do you have any questions of me?

MR. MARIO GONZALES: It reminds me of (unintelligible), somebody from Cheyenne River said, "All we want is a Leave-Us-Alone law." Remember that.

Thank you.
(Applause)
MR. JOHN TAHSUDA III: Thank you, Mario.
Anybody else?
(No response.)
MR. JOHN TAHSUDA III: Well, I'll offer a couple of thoughts. I don't want to be perceived as

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the frog on the log here not saying anything. I'll offer a few comments. And then if you guys have something or if what I say sparks another comment or suggestion from you, come on up.

So I'm glad you gave a little bit of history on the 151 regs, Mario.

So -- and I think sort of as a foundation thought, we kind of have to remember first off, we have responsibilities as federal officials to abide by laws. There are constitutional issues. The government that we work for, the Federal Government has these requirements, constitution statutes, et cetera. And part of that is that the actions that we take, and I know you guys know this, but the action that we take can't be arbitrary. We have to explain why we're doing this, and there has to be some reasonable reason why we're doing it.

So the IRA -- you know, the 151 regs didn't come into place until the '70s, I think it was.

You might remember it more.
UNIDENTIFIED SPEAKER: What's that now?
MR. JOHN TAHSUDA III: The 151 regs were actually not adopted $I$ believe until the '70s, I think it was. So before that Interior just used the mere authority of the act to take land into trust

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for tribes. We know during that time period after the IRA, the government wasn't doing a lot of taking land into trust. So -- but starting in the '60s and '70s there was a renewed interest in restoring the reservations, et cetera, self-determinations coming around.

There was also a historic sort of change in the way the Federal Government operates as we get into the latter part of the 20th Century and dictated, in part, by the supreme court and dictated by further interest in the further creation of the bureaucracy of the Federal Government is to say that there needed to be regulations for things that the government does. And this is one of those processes. Didn't have a regulation before, followed up by the desire to have some. There were court cases challenging the government's action. These regulations, you know, are put into place to show that there is a reasonable process that the government is using in taking this action called, taking land into trust for a tribe under the statutory authority of the Indian Reorganization Act.

And then since then the regs have been changed several times, more often because of litigation,

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because of cases that have been filed. And the Department, the Federal Government has tried to amend the regulations to both protect the statute and to try to further, you know, so that the statute does not become useless and can continue to use the authority of the statute. So it provides more guidance, more explanation basically through the regulations of why the government is taking this action. The unfortunate part of that is that it creates more regulation, right? And it becomes a bigger and bigger process, and we get to kind of where we are today.

I would say that some of the -- probably the provisions, other than environmental, the environmental provisions which are required by other statutes, particularly NEPA, but some of the other provisions that are in our regulations now that have to do with public notice, getting comment from local governments, dates, et cetera, are in the regulations because of litigation. They sued the Federal Government. And the courts, federal courts agreed that the Federal Government wasn't doing a good job of explaining to these other outside parties who have an interest in the final action, they weren't explaining what they were doing in

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getting to the decision to take this action.
And so there was Chairman Gourneau, I believe it was one of Lower Brule's cases, I think was a serious challenge to the authority of the Secretary under the IRA to take land into trust, just the very basic authority. And so the regulations were substantially changed following that case to try to bulk up what you call the constitutional sufficiency of the statute, because otherwise the court was questioning, the federal courts were questioning whether the statute was too vague to be applied in a reasonable manner, and so the department bulked up the regs again, provided more process for the people who are interested in the decision. And that kind of gets us to where we are today with all of these notices to local governments, they get an opportunity to comment, et cetera.

The courts also get us kind of back to where we are talking about the off-reservation provisions of the 151 regulations. The courts have also said that basically there's no real, there's no distinction in the IRA between on reservation or off reservation, so simple authority for the Secretary to do this. But the federal court said that, We think there is a historical difference between a tribe getting lands

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on its reservation, that's part of the fundamental purposes of the IRA is restoring reservations, et cetera, but then they questioned that if it's off reservation now and there's no limitation that says the Secretary can't do it, so the court's question, "What is the limitation?" There must be some limitation, right? And so that came into being the provisions that deal specifically with off reservation and putting a few more nuts and bolts into the process so that we, Interior, can represent essentially to courts that when we make a decision for you, for the tribe to take land into trust, that no, this is a carefully reasoned, not an arbitrary decision; we have a good basis for doing it.

And in this case when it's off reservation, we have listened to and we have mitigated or addressed or determined not to import the interests that the other communities outside of the reservation have put forward either in opposition or just in questioning that. So those off-reservation provisions, the additional requirements for off-reservation acquisitions come out of that.

And, again, this has all been part of the Department's attempts to protect the statue, to protect the ongoing authority of the Secretary to

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exercise the ability to take land into trust. So that's kind of where we are now.

And I understand oftentimes for folks looking at changing something, it may not be a great process, but at least you know what it is now. And looking at changing it always raises the question, "You're changing the status quo. What is it going to be after that?" So it's understandable that people may be opposed to it, question it, whatever.

MR. MARIO GONZALES: I know that Section 5 of the IRA, if I recall correctly, states that the Secretary has the discretion, the Secretary can put fee land back in trust on the reservation and near the reservation, off the reservation near the reservation. What is near the reservation? Because Cheyenne has put land in trust in Bear Butte. How far away is that? Is that near their reservation? So we need to look at those kind of things, too. If they can put land in trust at Bear Butte which is, what, 150, 200 miles from the reservation, then why can't we do it within our original territory?
$\operatorname{MR}$. JOHN TAHSUDA III: I think that's a perfectly legitimate question to ask. Again, the distinction between on reservation, off reservation, near a reservation, you know, larger than fleshed
out in court cases in a sense, and at least -there's certainly at least a logical, you know, a logical explanation of taking an action if it wasn't part of a historic reservation, right? I can see that. So that's part of what we'd like to hear. Right now it's not really treated that way. You know, is that a reason to do it? And there are those and other reasons, right? There are obviously religious and cultural sites that are very important.

I mean, right now we don't distinguish between the purposes of an off-reservation acquisition, so whether it's for gaming or some other business, a gas station or something, or is it just to acquire the site because the tribe thinks it's really important to protect it from being destroyed or whatever. So we don't distinguish that.

And so one of the questions that I think is, would be good to ask and good to consider, if we go down the road of changing the regulations, and that that decision is not made, but if we did, you know, would it be good to have some distinction? Now, if we say that, then we're going to have to build in something to say that we have a reasonable basis for making those distinctions of course. But I think
it's worth a discussion anyways to see if we can do that.

And Mark referenced earlier, you know, categorical exclusions. And I think if we, you know, have some distinctions between the anticipated uses of the off-reservation acquisition, then we can also bring into play things like categorical exclusions, et cetera, NEPA. It can also help us speed up the process that way as well.

So that's all part of what's been rolling around in our heads. Again, with the fundamental question being, Can we actually improve the process. And the whole intent of this is to improve the process.

So -- and let me jump to, because I think it's related, I know there's -- a lot of people at every one of the consultations we've held, people have raised concern about the question of whether there should be, we should have a provision to allow MOUs with local governments. And so -- and the thought process of that -- it already happens, right? A lot of tribes are doing that. And so in our minds it was never intended to be a requirement. It would be sort of a plus up to get faster action on the process, right?

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So we have to, by the regulations -- again, this was all part of trying to protect the statute -- you know, we have to hear from local governments and hear what the impacts will be on them, if there are any, et cetera, right? Well, if you already have an MOU with this local government that says we've considered the impacts and we've already agreed on how they're going to be handled or that there are no impacts, then we can kind of move through that part of the process faster as well. So that was the only idea with that.

And if you can't -- some tribes have good relationships with local governments and some don't. Historically sometimes it's difficult. So if you don't want to ask for an MOU or go down that road, you don't have to. If you go down it and it doesn't work out, we still would do our normal process of considering, you know, what --

UNIDENTIFIED SPEAKER: I think the MOU would be beneficial for off-reservation acquisitions. But you should also have the alternative in case you can't get an MOU (unintelligible).

I think on the reservation, you know, 151.10 I think it is, the criteria I think really needs to be modified to be (unintelligible). It makes it too

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hard for on-reservation acquisitions to occur. I think some of those criteria could be eliminated. Like I said, I think that when the tribe, when the government itself, the tribal government buys fee land and acquires it, they should have a right to put that back into trust automatically (unintelligible). And I think it's 151.10, you know, the criteria, it's just too much, what do they call it, red tape, too much bureaucracy there, and it should be simplified.

And also somebody mentioned an appraisal process. I think OST. I think that appraisal process, I don't know if it's been refined yet, but that should really be simplified also. The tribes maybe should be allowed to do their own appraisals or governments should find a way to expedite appraisals. It just slows everything down. There's a backlog of trying to put land into trust. I think that's really an issue. I don't know if OST will still be here in the future.

And then we have a separate agency doing appraisals on minerals. Why? Why two different agencies doing appraisals? Why can't they be under one agency and simplify it?

MR. JOHN TAHSUDA III: We've proposed that, but

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we're getting some opposition from Congress on doing that.

## President?

PRESIDENT TROY (SCOTT) WESTON: So you talked about MOAs, MOUs and peas and carrots and apples and oranges. You know, the ILCA process already purchased land for us. Where is that process? I was just told by our councilman and land committee chairman that.

According to Secretary Zinke and Cason, the ball is in your court to finish that process to turn it back into trust and to get the money back that was supposed to be coming back to us. Where is that process and when is that going to be done? Because we've been sitting here waiting.

For how long, Dave?
UNIDENTIFIED SPEAKER: Two years.
PRESIDENT TROY (SCOTT) WESTON: Two years. And it's been a ten-year process. So where is that? Can you tell us that so we can start planning? Because we have been planning, the money that's coming back that's generated off the interest, the tribes buy more land back. But we haven't heard anything. So can you let my tribal nation, our council know what's going on?

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MR. JOHN TAHSUDA III: Yes. You're specifically talking about the waiver of the (unintelligible) liens?

PRESIDENT TROY (SCOTT) WESTON: Yes.
MR. JOHN TAHSUDA III: So I'll be hopeful that -- so next week is the National Congress of American Indians. I know that some people think that's a dirty word. But anyway, we're going to be there and we're planning to be able to make an announcement there that we've got the process done, the secretarial order will be implemented and we can start the process and the liens will be waived and then we can start the process of giving the tribes those funds to use for acquisitions, fractionated acquisitions.

PRESIDENT TROY (SCOTT) WESTON: Do you have a timeline for that when you make that announcement?

MR. JOHN TAHSUDA III: I'm sorry, what do you mean? A timeline --

PRESIDENT TROY (SCOTT) WESTON: When we're going to get the actual --

MR. JOHN TAHSUDA III: The money in your hands? The money in your account?

PRESIDENT TROY (SCOTT) WESTON: The money in the bank, not so much my hand but in the bank so

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that we can start making them purchases. Because we have willing sellers that are sitting there waiting because of the processes.

And even like Mario just related, too, was the appraisal processes. They were trying to use them through that buy-back process because there was a pile of -- all of the lands were appraised, all of those willing sellers. Well, those are no longer any good. Prior to that an appraisal lasted six years. Since this buy-back process stopped, and we're trying to get back into it, because we spent \$115 million purchasing back land in that buy-back process, those appraisals are now -- they're done. They're too old, they say, because of the land has gone up in value. But I've looked at some of them and that land has gone down.

And there are people that have been sitting on this process when we created this, when we agreed around the hallway, down the hall here in this buy-back process that everything was going to work like clockwork, and that's the only reason why we went with it. To this day we have heard nothing; we have seen nothing; we have done nothing, all because of the government.

We want something done. And that's why I ask

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for time lines. So if you would, let us know immediately.

MR. JOHN TAHSUDA III: So I don't want to overpromise. So we'll make the announcement.

PRESIDENT TROY (SCOTT) WESTON: Just give me a date.

MR. JOHN TAHSUDA III: We'll make the announcement next week. So I believe the process is the waivers will be sent out. The notification -you'll get a notification of the waiver of the liens. I don't know, I mean, what the timeline will be on that for you to get that in your hand.

The funds, I also don't know -- this gets into a bureaucracy I know nothing about, which is the handling of funds between OST and then into your BIA accounts, et cetera. But part of the -- part of the delay for us in the last couple months was trying to clarify how that would work. And so I'm told that we have that worked out. And so I just don't have a timeline for you of when the money would be available for you.

I know that -- so we have coming up pretty quickly a second round of reservations that, where the buy-back program is coming back to here in the Great Plains. And we certainly, you know, we will
have those funds available for you before that program comes back to the reservation. So you can use the mass valuations that we do, et cetera, if you want and to use those funds to purchase through that.

So that's been one of the goals all along is to get it done, to get this, the Secretarial order done and to get the funds available for you to use in companionship with the regular buy-back program going on.

I don't have a hard date for you unfortunately. Again, I don't want to overpromise, but that's the -- that's what we're shooting for.

PRESIDENT TROY (SCOTT) WESTON: So to clarify, on top of the money -- because we are in that buy-back process. We are one of the tribes that are back in it. So that money that is originally that we've (unintelligible) is going to be allocated to us to be able to start our program. What did John Long say? 250,000?

UNIDENTIFIED SPEAKER: Yeah.
PRESIDENT TROY (SCOTT) WESTON: 250,000 to start our process. And then there's going to be an allocation of money to purchase the land. MR. JOHN TAHSUDA III: Right.

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PRESIDENT TROY (SCOTT) WESTON: Or are you going to give us our ILCA mony back to purchase the land? Are we going to have two pots?

MR. JOHN TAHSUDA III: Well, we'll have a pot for the buy-back program to buy the smaller fractionated interest. You will have your pot of money to buy the interest that you want to buy.

So we have restrictions on what we use the big buy-back program pot for, right? Trying to mainly get smaller interests and clear them out of the way, right?

You don't have those restrictions for your fund. You can use your funds to buy one big interest if you wanted to, right?

So -- but the goal is so when we come through with the program again, the mass valuations will pop out, we'll have all that set and you'll be able to see those and be able to use those for the purchases that you want to do with your pot of money. Does that make sense?

PRESIDENT TROY (SCOTT) WESTON: Yep. Okay, thank you.

MR. JOHN TAHSUDA III: That's the goal.
UNIDENTIFIED SPEAKER: Just one question to clarify then. When the chair people are notified of

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this, of the release of, on the liens and stuff, will the stipulations come with them what we can and cannot use those dollars for? Because the reason I'm asking is there's been rumor, because there's all kinds of rumors that come out of D.C. -MR. JOHN TAHSUDA III: Really? I've never heard anything untrue ever come out of D.C. (Laughter)

UNIDENTIFIED SPEAKER: The reason I'm asking is because we were told that we can't buy from single owners; we can't buy fee lands that are on the reservation; it had to run similar to the buy-back program. That's why I'm asking, are them stipulations going to come out when the chairman or those participating tribes in the ILCA when they're notified, are them stipulations going to come later or at the same time?

MR. JOHN TAHSUDA III: So the only stipulation is the stipulation required by ILCA itself that they be, you know, restricted or trust fractionated interests. You can't use them for fee land or fee interests, right.

UNIDENTIFIED SPEAKER: See, that's the problem. See, the government is telling us what to do again with our tribal money.

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MR. JOHN TAHSUDA III: Well --
UNIDENTIFIED SPEAKER: We should be able to spend tribal money on fee land or buying a piece of the moon or whatever we want.

MR. JOHN TAHSUDA III: I would agree with you, absolutely, except these funds were part of this specific statutory structure, and so I don't have the ability to waive statutory requirement.

UNIDENTIFIED SPEAKER: I'm going to tell you something. I'm sitting here thinking we have, on Pine Ridge we have non-Indians owning in trust property that's allotted trust where there's several owners, so they have no particular piece. Follow me?

MR. JOHN TAHSUDA III: Yep.
UNIDENTIFIED SPEAKER: But we cannot buy that fee land because there's really kind of no (unintelligible). We want to be a sole owner but we can't buy that fee person out. The only thing, we'd have to take it out of the general fund. But this pot, this pot of money would help the tribe purchase these. So, you know --

MR. JOHN TAHSUDA III: I agree.
UNIDENTIFIED SPEAKER: -- it's really catching us.

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MR. JOHN TAHSUDA III: Yeah, I understand.
You said buying a solitary interest, or if there's a tract that only has one interest, one owner.

UNIDENTIFIED SPEAKER: Yeah.
MR. JOHN TAHSUDA III: That's a good question. I actually don't know off the top of my head. And here's why: Because I don't know -- I don't know that we put those into the list of properties that we do valuations, et cetera, for. Because there's only one owner, so it's not fractionated.

Because I think when our guys go out and do the mass valuation, we get the property map and how many owners, et cetera, and they do those fractionated parcels. I don't know that we do ones that are not fractionated, so I think they may not get a valuation. So I'm not sure how to answer that, unfortunately. I'll try to get an answer though and get back to you.

MR. MARK VAN NORMAN: I just want to respond a little bit to the discussion of the Lower Brule case and just say that we think it is important to understand our lands in the context of history and what's gone before. And from our point of view, our original lands are, for the Dakota, over in

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Minnesota and Iowa and coming this way to eastern South Dakota, and the Yanktons were over that way. And our folks were from, our Lakota tribes were on both sides of the Missouri River.

And when you think of these territorial acts and the Indian country statutory provisions that were in place, non-Indians were not allowed to come out and settle. Non-Indians were not allowed to acquire title historically until you came up to these various territorial acts. And the treaties reserved a lot of lands as permanent home. And also other lands were reserved by the Secretary along the east bank as kind of a buffer zone to keep the non-Indian settlers away from our treaty lands and to reduce conflict, et cetera.

Those lands over there that the Lower Brule Sioux Tribe was looking forward to, they had a strong connection to those lands. It was a historical burial place of one of their leading chiefs, and it was also a place where there was an original BIA agency, Indian agency, you know, prior to the agency coming across the river. So the case was completely wrong as a matter of fact and also as a matter of law because the court didn't bother to understand the historical connection that the tribe

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had to that land. So there was some crazy statements in there about acquiring that land in trust would be similar to acquiring the Empire State Building in trust for a chief on his, as a wedding present.

Well, I don't think the supreme court was countenancing that decision, and so what they did is they vacated that decision and they granted, vacated and remanded. So we can't really look to that decision for guidance about what the meaning of the act is or what Section 5 is.

But one of the flaws in the decision was they read Section 5 in isolation from the rest of the statute and from the statutory purposes. And the statutory purposes are very broad, which is to restore Indian homelands and to revitalize economic development and for education. And it refers back to our agriculture and Sioux benefits, tribal self-government. And many of us have constitutions that are related to the Indian Reorganization Act. It also provides for corporations. The Great Plains Tribal Chairman's Association is now set up as a Section 17 corporation to achieve the intertribal business of the Indian nations in the region.

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So we feel like when you read the act together, that Section 5 is not really subject to constitutional challenge and that that 8th Circuit decision was a bad decision.

The supreme court has since cited Section 5 with approval. And, you know, we feel like we're not in constitutional jeopardy with Section 5 at this point.

And what we're really talking about is looking at things in history when we have our treaties, and our treaties are still the law of the land. As we're trying to implement those treaty responsibilities of the United States, then we'd like to have those read in context with these remedial statutes like the IRA which is intended to recognize that the Allotment Act did too much damage to Indian tribes by taking too much land and that surplus federal lands ought to be restored and that land ought to be taken in trust so that people can have a viable homeland.

Now, obviously the objectives of the act haven't really been realized fully over this past, you know, I don't know how many years. It's a lot of years. 80 years maybe, 80 plus years. So it's a lot of years. But if we have the poorest counties

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in the country, and we have Oglala Lakota County and Ziebach County and Todd County are among the five poorest counties in the country on an ongoing basis, obviously we need more economic development. Obviously we need more action under the Indian Reorganization Act to recover our lands.

And the problem for us is getting into the bureaucracy. And we know there are good people working over at Interior trying to do something worthwhile with your time over there, but we also run into a lot of this bureaucratic stuff. Like, you know, just recently we've been hearing from the Solicitor's Office at Interior that maybe there's some problem with the BIA leasing tribal facilities. And, you know, we've been over to the BIA and the BIA has been telling us, "Why don't you take out a loan? Why don't you build your own facility and why don't you lease it back to us and we can pay you rent and that will help you pay for your mortgage on that facility?" And then we do, and there's some new administration, they hire someone new at general law at Interior and they say, "Oh, we can't lease those buildings." And it's like, "Really? Is that just crazy if you've been doing it for so many years that all of a sudden you're going to have a new

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legal opinion on that?"
So that's where we have a lot of concern that when you're going to try and take action to improve something, that sometimes it doesn't work out that way. And there's a lot of concern that we already have a very difficult process and we don't want to make it more difficult. We don't want to give the implications to the county that there's a government-to-government relationship between our Indian nations and the county because our government-to-government relationship is with the United States and it goes back to those treaties. And so those are the difficulties that we face.

So I think if you could keep that in mind that that Lower Brule case has been vacated and that the regulations have been updated since then, you know, I think that we feel like we're in good standing with the constitutionality of the Indian Reorganization Act.

So I just wanted to add that to the record.
Thank you.
MR. JOHN TAHSUDA III: Thank you, Mark.
Anybody else?
MR. ROGER WHITE OWL: Good afternoon. (Native language).

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My name is Roger White Owl. I am the Intergovernmental Affairs Officer for the MHA Nation, Three Affiliated Tribes, here on behalf of Chairman Mark Fox.

On November 30th we did send a letter to your office on action for the Figure Four Ranch fee-to-trust application that we put in.

The Mandan Hidatsa and Arikara Nation (MHA Nation) respectfully requests that you direct the Bureau of Indian Affairs (BIA) Director to refer approval of our Figure Four Ranch Fee-to-Trust Application back to the BIA Great Plains Regional Director. The 9,303-acre property is adjacent and contiguous to our Fort Berthold Indian Reservation, was included in the lands set aside for us in an 1870 Executive Order and within our original reserved area in our 1851 Treaty of Fort Laramie. We purchased the fee property in 1999 and have been working since 2011 to have it taken into trust.

Action on the application has been pending for more than a year following BIA's issuance, which in this time frame would be two years now, issuance of an Environmental Assessment or the EA and Finding of No Significant Impact (FONSI) in the fall of 2016. Comments received from the surrounding counties and

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the state were considered in this process. Please find attached to this letter the FONSI and a map showing the property in relation to our reservation, in which we will submit that.

We understand that the BIA regional and agency offices are prepared and ready to address our pending application. However, because of potential environmental liability from existing oil and gas development, the application was referred to the BIA director on May 27, 2017. We ask that the director refer the application and review process back to the regional office.

Our BIA regional and agency offices are capable and experienced with fee-to-trust applications involving potential environmental liability and oil and gas development. In 2012, the director delegated authority to our regional and agency offices to approve a fee-to-trust application for lands that we are using to develop oil and gas refinery. The refinery property carried an even higher environmental liability than Figure Four Ranch. In addition, these offices have been on the front lines of the oil and gas boom on our reservation for more than a decade. They understand these issues and the EA was developed with their

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insight into these critical matters.
We also note that the BIA's visual inspection of oil and gas facilities on the Figure Four Ranch did not identify any spills, leaks, stressed vegetation or any condition that would be considered an eminent threat of a release. All the companies with facilities located within the property are insured and bonded to address any release and remediation of incidents that occur as a result of their operations. The potential for the Federal Government to expend funds associated with a release is unlikely under these conditions.

As you know, the MHA Nation and our Fort Berthold Indian Reservation sits in the middle of the Bakken Formation, one of the most active oil and gas plays in the United States. Taking these lands into trust will provide certainty for ongoing uses and surrounding development. The lands will also be a significant addition to our land base. Taking these lands into trust will allow the MHA Nation to expand its base for economic development, preserve the culture of the MHA Nation, provide for our members, and maintain the homeland we reserved in treaty with the United States.

We respectfully request for your assistance in

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seeing that immediate action is taken on this fee-to-trust application.

Sincerely, Mark Fox, Chairman, Three Affiliated Tribes.

On behalf of the chairman, as you can see, what I just read verbatim, we put this application in so many years ago. We are still -- we have followed all the regulations. Everything has been followed. The counties and -- the state and the county have been a part of the process and have agreed. And we are still waiting, since 2011, to get this done.

And the chairman wanted to stress that this process, it does need improvement but there are areas that we don't agree with. And we will submit this as part of it.

And as you'll see on the land, we have the legal description of all the land in the area and how it affects it and with the EA. So we will submit that into there. But Chairman Fox wanted to convey that.

Although we do stand in solidarity with our fellow Great Plains tribes on the issues and the stances that they have brought up also and that we feel that this process at this point in time the MHA Nation stands opposed.

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With that, again, my name is Roger White Owl, Intergovernmental Affairs liaison for the MHA Nation, Office of Chairman Fox.

MR. JOHN TAHSUDA III: I think I have a way out of this bog for us. It's really been about the environmental concerns and potential liability, the potential liability. So anyway, sometimes it helps to actually be a lawyer and you can talk to the Solicitor's Office. So I think I have a way out for us on that and we can start getting the ball rolling. Thank you.

We are only 30 minutes short of our allotted time anyway, so unless there's another comment for the good of the order, I will close out this consultation.

Thank you all for coming here, and I hope you all have a safe journey home, and we look forward to seeing you at the next consultation.
(The proceedings concluded at 12:30 p.m., May 31, 2018.)

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STATE OF SOUTH DAKOTA )
COUNTY OF PENNINGTON )

I, CINDY K. PFINGSTON, hereby certify that the foregoing pages numbered from 1 to 95, inclusive, constitute a full, true and accurate record of the proceedings had in the above matter, all done to the best of my skill and ability.

DATED this 10th day of July, 2018.
/S/ CINDY K. PFINGSTON

CINDY K. PFINGSTON
Registered Professional Reporter

My commission expires:
February 4, 2022

APEX COURT REPORTING
(605) 877-1806 Cindy@ApexCourtReporting.com

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